CITY OF VANCOUVER COMMUNITY SERVICES GROUP

REPORT FOR THE DEVELOPMENT PERMIT BOARD APRIL 4, 2011

788 JERVIS STREET (COMPLETE APPLICATION) DE414347 - ZONE DD

AMcL/JMB/LH

APPLICANT: Andrew Abramowich Austeville Properties Ltd. 1292 Venables Street Vancouver, BC V6A 4B4 PROPERTY OWNER: Austeville Properties Ltd. 1292 Venables Street Vancouver, BC V6A 4B4

EXECUTIVE SUMMARY

• **Proposal:** Interior and exterior alterations, including the conversion of the ground floor amenity to Retail and the relocation of in-suite residential bulk storage areas to the second floor (common storage), thereby requesting an increase in the Floor Space Ratio using a Heritage Density Transfer.

See

Appendix A - Standard Notes and Conditions of Development Permit Appendix B - Plans and Elevations Appendix C - Letter "A" and Letter "B" from the receiver and donor regarding the purchase of heritage density

• Issues: None

STAFF RECOMMENDATION: APPROVE

THAT the Board APPROVE the Heritage Density Transfer request contained in Development Application No. DE414347 as submitted, the plans and information forming a part thereof, thereby permitting interior and exterior alterations, including the conversion of the ground floor amenity to Retail and the relocation of in-suite residential bulk storage areas to the second floor (common storage), thereby requesting an increase in the Floor Space Ratio of 7,913 square feet, using a Heritage Density Transfer from a donor site at 53 West Hastings Street, subject to the following conditions:

2.0 That the Notes to Applicant and Conditions of the Development Permit set out in Appendix B be approved by the Board.

• Technical Analysis:

	PERMITTED (MAXIMU	M)	EXISTING			PROPOSE)	
Site Size			168.2 ft x	157.1 ft				
Site Area			26,415 sq.	ft.				
Floor Area ¹	79,245 sq. ft.		Commerci Residentia		7,366.4 sq. ft. 71,803.1 sq. ft.			770.7 sq. ft. 386.9 sq. ft.
			Total		79,169.5 sq. ft.	Total	87,1	57.6 sq. ft.
FSR ²	3.00		Commerci	al	0.28	Commerci	al	0.64
			Residentia	ıl	2.72	Residentia	I	2.66
			Total		3.00	Total		3.30
Parking	Min. 58 Max. 61		Total		77	Total		77
Bicycle Parking	Class A C	lass B		Class A	Class B		Class A	Class B
	Total 133	6	Total	143	6	Total	143	6

¹ Floor Area: Under Section 3.14 of the DODP, an additional 10 percent Heritage Density Transfer (maximum 3.30 FSR or 87,169.8 sq. ft.) may be considered by the DP Board.

² Note on Storage: In-suite Bulk Storage Rooms have been relocated into a common room located on the second floor, originally in units on floors 2 to 12. The relocation from the units to a common storage room will increase the livability of the dwelling units.

• Legal Description		 History of Application: 			
Lot:	40	10 11 10 Complete DE submitted			
Block:	31	11 04 04 Development Permit Board Meeting			
District Lot:	185				
Plan:	12879				

- Site: The site is on the northeast corner of Robson and Jervis Streets.
- Context: Significant adjacent development includes:
 - a) 750 Jervis Street 23 storey residential rental tower (converted as per DE413537)
 - b) 1200 Alberni Street 22 and 32 storey residential towers
 - c) Blue Horizon Hotel 1225 Robson Street 30 storey hotel with ground floor commercial
 - d) 717 Jervis Street 33 storey residential tower



• **Background**: DP40319 issued January 10, 1968 allowed construction of this tower, along with the tower to the northeast as part of a mixed use development containing 105 dwelling units, motel, office, retail and related facilities. In April 1983 Council enacted a bylaw to create DD ODP - Sub Area (J), DE200894 permitted minor alterations/additions to the existing hotel and conversion of the northeast tower (750 Jervis) from residential to hotel use.

The two towers are now on separate sites. The northeast tower (750 Jervis) is in a CD-1 (319) zone. DE413537 (issued October 29, 2010) permitted the conversion of this building from hotel to residential rental use.

The south tower (subject of this current application) remains in DD (J). DE413538 (issued October 29, 2010) approved the change of use from the second floor to the penthouse floor from hotel to residential rental. Commercial and amenity uses were retained on the ground floor.

In November 2010 Council approved a text amendment to DODP. The amendment revised DD Area J to remove the 2.0 FSR cap on non-residential uses and eliminate the specific limits on office, retail and hotel uses. The maximum density is maintained at 3.0 FSR.

The current application seeks a change of use for the ground floor amenity uses, associated with the previous Hotel use, to Retail use. Some of the hotel amenity uses were excluded from FSR. As retail, the area now counts in FSR, which necessitates the additional FSR to be purchased from a Heritage Density Transfer. No addition to the existing built form is proposed, however the Robson street façade is being renovated to reflect the interior change of use.

• Applicable By-laws and Guidelines:

1. Downtown Official Development Plan (DODP)

The site is within area J of the Downtown District. Section 3.1 of the DODP states, in part:

in the area denoted by the letter 'J', the maximum density shall be floor space ratio 3.00.

Section 3.14 of the DODP states, in part, the following:

Not withstanding subsections 1, 3 and 4, the Development Permit Board may permit an increase in floor space ratio for any use where the increase results from a transfer of heritage floor space to a maximum of 10 percent over the total permitted floor space ratio, except that this increase shall not apply to hotels where the floor space has already been increased pursuant to subsection 2.

- 2. Downtown (except Downtown South) Guidelines
- 3. DD (except Downtown South), C-5, C-6, HA-1 and HA-2 Character Area Descriptions, Character Area N Robson Street
- 4. Central Area Pedestrian Weather Protection

• Response to Applicable By-laws and Guidelines:

1. Downtown Official Development Plan

FSR: The By-law allows up to a maximum of 3.0 FSR for all permitted uses, plus up to 10 percent additional heritage density transfer allowed under Section 3.14.

The proposed floor space addition under this application is 7,913 square feet which equates to 10 percent of the maximum 10 percent heritage density transfer eligible for this site.

Density exclusions are provided for residential storage. Storage is proposed in a common storage area. Due to the modest size of the units, common storage areas are preferable to in suite storage in this instance.

The proposal meets the density and FSR provisions of the DODP.

2. Downtown (except Downtown South) Guidelines

The change of use and Robson Street façade revisions introduce more retail area and entries. The highly glazed street frontage increases interaction between building and pedestrian street traffic. High quality finishes will be provided to enhance the pedestrian experience. This meets the intent of the area policy.

3. DD (except Downtown South), C-5, C-6, HA-1 and HA-2 Character Area Descriptions, Character Area N - Robson Street

The Robson Street façade revisions have a composition that reflect the traditional small-scale retail façades and enhances pedestrian interest and accessibility.

4. Central Area Pedestrian Weather Protection

The application proposes continuous pedestrian weather protection along Robson Street in the form of a canopy.

• **Conclusion**: The additional floor area is supported by staff on the following basis:

Both buildings (750 Jervis and 788 Jervis) as a Hotel use had a total of 233 Units. With the conversion to dwelling units there will be a total of 234 Rental Dwelling Units. These units will not only be liveable in size, but also provide the community with some more residential rental stock in our downtown core. The retail portion on the ground floor will continue an engaging pedestrian experience at Robson Street, and provide opportunity for local serving shops and services. The relocation of the bulk storage rooms to the 2nd floor creates more liveable space in each dwelling unit. This proposal will result in valuable rental housing in an expensive downtown area.

On that basis, staff recommends approval of this application.

B. Boons Chair, Development Permit Staff Committee

A.1 Standard Notes to Applicant

- A.1.1 This approval is subject to any change in the Official Development Plan and the Zoning and Development By-law or other regulations affecting the development that occurs before the permit is issuable. No permit that contravenes the bylaw or regulations can be issued.
- A.1.3 A new development application will be required for any significant changes other than those required by the above-noted conditions.
- A.2 Condition of Development Permit:
- A.2.1 This site is affected by the Development Cost Levy By-law No. 6924. Levies will be required to be paid prior to issuance of Building Permits.

APPENDEX B 1 or 5









APPENDEX B



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Suite No. 300 - 509 Richards Street, Vancouver, BC V6B 226 T: 604.669.5536 F: 604.669.5574 www.thesalientgroup.com

October 25, 2010

City of Vancouver Development Services 453 West 12th Avenue Vancouver, BC V5Y 1V4

Attention: Manager, Processing Centre - Development

Dear Sir:

RE: Transfer of Density from <u>53 West Hastings Street to 788 Jervis St.</u> donor site address receiver site address

This is to confirm that an agreement has been reached between <u>Salient Developments (Paris) Ltd</u>, as the registered owner of a heritage donor site at <u>53 West Hastings Street</u>, to sell <u>7924 sq. ft</u> of heritage density to <u>Austeville Properties Ltd</u>, as the registered owner of the above site at <u>788 Jervis Street</u> at a cost of <u>\$ 43.00</u> per sq ft. This agreement is subject to the City's approval of the above Development Application for the project.

Both the donor and the receiver of this heritage density jointly request the City to effect the transfer of density pursuant to City Council-approved Transfer of Density Policy and Procedure and we both agree that the City has no responsibility to ensure payment or the fulfilment of any other condition of our agreement. We also agree that the City has no obligation to effect the transfer. The decision to transfer is within the City's discretion to refuse or approve as it will without recourse by any party.

Both the donor and receiver site owners are aware that the City can not and will not effect a density transfer until all conditions for release of the density from the donor site have been fulfilled including:

- the donor site is possessed of the density which is the subject of this agreement (i.e. that the rezoning bylaw is enacted; or the Heritage Revitalization Agreement is enacted and registered on title and the related Development and Building Permits are issued.),
- that the same is available for sale to the owner of the receiver site, and
- that it has completed enough of the rehabilitation of the donor site (or given the City a letter of credit therefore) and fulfilled any other requirement as set out in the legal agreements with City to entitle it to make this sale; and
- submission of a fully executed Letter B in the form acceptable to the City.



Donor Site Table

Total transferable density initially awarded by the HRA or Rezoning to 99,061 Α. ft^2 the donor site: Transfers approved to date (i.e. receiver site's Development Permit or Rezoning approved with conditions.): Amount DE#/RZ# Address of receiver site(s) transferred 17,728 555 Pacific Street ft^2 ft² ft² ft^2 ft² 17,728 ft² Β. Total transfers approved to date: 81,333 ft² Total density available for transfer i.e. (A - B) C. 0 Other transfer agreements not yet approved by the City: D. ft² 7,924 Transfer amount proposed in this transition: E. ft² 73,409 F. Total density available after proposed transfer i.e. (C - (D + E)): ft²

(Note: Owner of donor site is responsible for ensuring data in table is correct.)

Yours truly, Registered owner of donor site

Registered wher of donor site Salient Developments (Paris) Ltd

copy: Heritage Planning Analyst Heritage Group City of Vancouver 453 West 12th Avenue Vancouver, BC, V5Y 1V4 Registered owner of receiver site Austeville Properties Ltd.

Letter "B" - Transfer of Heritage Density (to response to prior to conditions of development application approval)

October 28, 2010

City of Vancouver Development Services 453 West 12th Avenue Vancouver, BC V5Y 1V4

Attention: Project Facilitator

Dear Sir or Madam:

Re: Transfer of Heritage Density

<u>788 Jervis St</u> (receiver site) receiver site address

53 West Hastings St (donor site) donor site address

This is to confirm that <u>Salient Developments Paris Ltd (the</u> "Donor Site Owner"), as the registered owner of a heritage donor site at <u>53 West Hastings Street</u>, <u>Vancouver</u>; <u>PID 015-713-130</u>, <u>Lot 11 escept east 30'</u>, <u>Blk 3</u>, <u>OGT</u>, <u>Plan 168</u>, has entered into a legal agreement (the "Heritage Density Transfer Agreement") providing for the sale of <u>Seven thousand nine hundred and twenty four (7924)</u> sq. ft. of heritage density (the "Heritage Density") at a cost of <u>\$43</u> per sq. ft. (the "Density Transfer") and total value of <u>\$ 340,732</u> to <u>Austeville Properties Ltd</u> (the "Receiver Site Owner") for the benefit of the proposed development of <u>788 Jervis Street</u>; (the "Receiver Site") pursuant to the Development Application <u>#DE413538</u>.

The Donor Site Owner and the Receiver Site Owner represent and warrant to the City as follows: (complete as appropriate)

- 1. The Heritage Density was created by:
 - enactment of CD by-law No. ____, OR
 - enactment of the Heritage Agreement by-law <u>No.9425</u> and the filing of notice of the Heritage Agreement as a legal notation against title to the Donor Site under Land Title Office registration <u>No. BB0208747</u>
- That permits have been issued for the rehabilitation of the heritage building. Development Permit No. <u>DE410397</u>; Building Permit No. <u>BU437797</u>
- 4. That the Donor Site is currently possessed of the Heritage Density, and the Heritage Density is available for transfer to the Receiver Site and has not been transferred, sold or committed to any other site.

knowledge of the Received

site Qui

That the Donor Site Owner has completed one of the following (collectively, the 5. "Transfer Conditions") to the satisfaction of the City's Director of Planning:

- completed the rehabilitation of the heritage building on the Donor Site pursuant to the Heritage Agreement; OR
- provided a Letter of Credit; OR
- completed sufficient rehabilitation of the heritage building, as supported by a П

Progress Report, to warrant a partial release of density. The above representations and warranties of the Receiver Site Owner are to the best of the The Donor Site Owner and the Receiver Site Owner acknowledge and agree that the City will knowledge of rely on the representations made by the Donor Site Owner and the Receiver Site Owner herein and that the City will not be responsible for any errors or misrepresentations contained herein.

The Donor Site Owner advises that if the City effects this transfer that the remaining balance of available transferable Heritage Density on the Donor Site shall be a total of <u>(69.364)</u> sq. ft. (i.e. Box F in table).

The Donor Site Owner and the Receiver Site Owner acknowledge and agree that if, following the transfer of the Heritage Density from the Donor Site to the Receiver Site by the City, the City determines that any of the representations made herein are inaccurate and/or the Transfer Conditions have not been fulfilled as required by the Director of Planning/Heritage Agreement, the City may take any steps it deems necessary to prevent further development of the Receiver Site pursuant to the Development Permit, including without limitation, withholding issuance of any building permits or occupancy permits.

The Donor Site Owner and the Receiver Site Owner hereby agree to jointly indemnify and save harmless the City of Vancouver from any lawsuits, costs, suits or liabilities of any kind which may be incurred by the City which would not or could not have been incurred but for the Heritage Density Transfer Agreement between the Donor Site Owner and the Receiver Site Owner to effect a transfer of the Heritage Density or any breach thereof and/or a failure, for any reason whatsoever, of the Donor Site Owner to fulfill any of the Transfer Conditions.

The Donor Site Owner and the Receiver Site Owner hereby agree to release the City from any cost, losses, suits, or liabilities of any kind which may be incurred by the Donor Site Owner and/or the Receiver Site Owner, and which would not or could not have been incurred but for the Heritage Density Transfer Agreement between the Donor Site Owner and the Receiver Site Owner to effect a transfer of the Heritage Density or any breach thereof and/or a failure, for any reason whatsoever, of the Donor Site Owner to complete or fulfill any of the Transfer Conditions.

In the event of conflict between the terms and conditions of this Letter B and the Heritage Agreement and/or Restoration Covenant described above, the terms and conditions of the Heritage Agreement and/or Restoration Covenant shall prevail.

Donor Site Table (Note: Donor Site Owner is responsible for ensuring data in table is correct.)



Development Officer, Real Estate Services

April 12, 2007