DA TORONTO

STAFF REPORT ACTION REQUIRED

2088 Avenue Road - Zoning By-law Amendment Application - Preliminary Report

Date:	July 17, 2014
То:	North York Community Council
From:	Director, Community Planning, North York District
Wards:	Ward 16 – Eglinton-Lawrence
Reference Number:	14 163150 NNY 16 OZ

SUMMARY

An application for a Zoning By-law Amendment has been submitted for the lands located at 2088 Avenue Road. The application is to permit a 5-storey mixed-use development, consisting of ground floor retail space, office space in the two-storeys above, and 2 residential units on the upper two-storeys.

This report provides preliminary information on the above-noted application and seeks Community Council's directions on further processing of the application and on the community consultation process.

This report recommends that a community consultation meeting be scheduled by City planning staff in consultation with the Ward Councillor.

A Final Report and a Public Meeting under the *Planning Act* is targeted for the second quarter of 2015, provided the applicant submits all required information in a timely manner.



RECOMMENDATIONS

The City Planning Division recommends that:

- 1. Staff be directed to schedule a community consultation meeting for the lands at 2088 Avenue Road together with the Ward Councillor.
- 2. Notice for the community consultation meeting be given to landowners and residents within 120 metres of the site.
- 3. Notice for the public meeting under the Planning Act be given according to the regulations under the Planning Act.

Financial Impact

The recommendations in this report have no financial impact.

Pre-Application Consultation

A pre-application consultation meeting was held with the applicant to discuss complete application submission requirements.

ISSUE BACKGROUND

Proposal

The applicant is proposing to demolish the existing single-storey residential dwelling and construct a new 5-storey business and professional office with two residential dwelling units on the upper two floors. The new building is proposed with a gross floor area of 540.3 square metres, of which 153.3 square metres would be intended for ground floor retail, 253.9 square metres for office uses, and 132.7 square metres for commercial uses. The building is proposed with a floor space index (FSI) of approximately 1.7.

A total of two parking spaces are proposed within the rear yard of the building accessed from a driveway from Joicey Boulevard consistent with where the existing driveway is presently located (Attachment 1).

Under North York Zoning By-law No. 7625, the proposed building measures approximately 15.5 metres in height. The height proposed under the City of Toronto's new Zoning By-law No. 569-2013 is 15.9 metres.

For further project information please refer to the Application Data Sheet found as Attachment 6 to this report.

Site and Surrounding Area

The property is located at the northwest corner of Avenue Road and Joicey Boulevard fronting on the west side of Avenue Road. The subject lands have a lot area of 322.5 square metres and a lot frontage of 11.4 metres. There is currently a 1.5 storey vacant residential dwelling approximately 6 metres in height with a gross floor area of 112 square metres. The existing driveway and parking area are located adjacent to the westerly property line.

Land uses surrounding the subject site are as follows:

- North: Three one-storey detached residential buildings are located adjacent to the site immediately to the north. There is a two-storey professional office that was recently built at 2098 Avenue Road.
- South: On both sides of Avenue Road is a mix of retail and commercial uses.
- East: To the east of Avenue Road, between Ridley Boulevard and Dunblaine Avenue are a number of one and two storey residential dwellings in a *Neighbourhoods* designation.
- West: Residential homes with one and two storey detached dwellings exist to the west in a *Neighbourhoods* designation, while immediately abutting the rear yard of the subject site is the side yard of a two-storey residential building.

Provincial Policy Statement and Provincial Plans

The Provincial Policy Statement (PPS), 2014 provides policy direction on matters of provincial interest related to land use planning and development. These policies support the goal of enhancing the quality of life for all Ontarians. Key policy objectives include: building strong healthy communities: wise use and management of resources and protecting public health and safety. The PPS recognizes that local context and character is important. Policies are outcome-oriented, and some policies provide flexibility in their implementation provided that provincial interests are upheld. City Council's planning decisions are required to be consistent with the PPS.

The Growth Plan for the Greater Golden Horseshoe provides a framework for managing growth in the Greater Golden Horseshoe including: directions for where and how to grow; the provision of infrastructure to support growth; and protecting natural systems and cultivating a culture of conservation. City Council's planning decisions are required to conform, or not conflict, with the Growth Plan for the Greater Golden Horseshoe.

Staff will review the proposed development for consistency with the PPS and for conformity with the Growth Plan for the Greater Golden Horseshoe.

Official Plan

The property is designated *Mixed Use Areas* by the City of Toronto Official Plan. *Mixed Use Areas* are made up of a broad range of commercial, residential and institutional uses, in single use or mixed use buildings, as well as parks and open spaces and utilities. Development criteria in *Mixed Use Areas* includes: creating a balance of high quality commercial, residential, institutional and open space uses that reduce automobile dependency and meet the needs of the local community; and provide for new jobs and homes for Toronto's growing population on underutilized lands in the Downtown, the Central Waterfront, Centres, Avenues and other lands designated Mixed Use Areas, creating and sustaining well-paid, stable, safe and fulfilling employment opportunities for all Torontonians.

The property is also located within an *Avenues* area on Map 2 – Urban Structure. The *Avenues* are important corridors along major streets where reurbanization is anticipated and encouraged to create new housing and job opportunities while improving the pedestrian environment, the look of the street, shopping opportunities and transit service for community residents. Reurbanizing the Avenues will be achieved through the preparation of Avenue Studies for strategic mixed use segments of the corridors shown on Map 2 of the Official Plan.

The Toronto Official Plan is available on the City's website at:

www.toronto.ca/planning/official_plan/introduction.htm

Avenue Road Avenue Study

The City's Official Plan calls for a significant proportion of future growth along the Avenues. Avenue Road between Lawrence Avenue West and Wilson Avenue was selected as one of three Avenue Studies to be undertaken in 2007. The Avenue Road Avenue Study addresses the two-kilometre length of Avenue Road between Lawrence Avenue West and Wilson Avenue.

City Council on November 30, December 1, 2, 4 and 7th, 2009 adopted the final staff report for the Avenue Road Avenues Study.

The key recommendations of the study focus on creating conditions for smaller-scale, mid-rise developments of five-storeys with limited opportunities for larger-scale developments up to seven-storeys for the area between Lawrence Avenue West and Joicey Boulevard. The function of Avenue Road as a primarily retail-oriented street should be retained and new development or redevelopment will be required to maintain an active retail frontage.

However, Avenue Road between Joicey Boulevard and Wilson Avenue is characterized by low-scale, residential uses with some lower scale commercial uses as the primary form of development. The study also noted the difficulty of access and egress to and from the 401 and recommended that this portion of Avenue Road be limited to live/work units or wholly-residential uses.

The Avenue Road Avenue Study is available on the City's website at:

http://www1.toronto.ca/city_of_toronto/city_planning/community_planning/files/pdf/ave nue_finalreport_april2008.pdf

Zoning

The subject lands are currently zoned "One Family Detached Dwelling Seventh Density Zone – Exception 16 (R7(16))" in Zoning By-law No. 7625 of the former City of North York and "Residential Detached Zone (RD f9.0; a275)" in the new City of Toronto Zoning By-law No. 569-2013. This zoning permits single detached dwellings and accessory buildings, recreational uses, and makes special provisions for home occupation uses.

Site Plan Control

The proposed development is subject to Site Plan approval. A Site Plan Control Approval application has not yet been submitted.

Tree Preservation

The application is subject to the City of Toronto Private Tree By-law. Tree Preservation and Landscape Plans have been submitted with the application and circulated to the City's Urban Forestry staff for their review. Opportunities for tree preservation and planting of replacement private and street trees will form part of their review.

Reasons for the Application

An amendment to Zoning By-law No. 7625 for the former City of North York and the new City of Toronto Zoning By-law No. 569-2013 is required as the R7(16) and RD (f9.0; a275) zonings do not permit the proposed 5-storey mixed-use building. A rezoning application is required to implement the necessary zoning standards that would facilitate the new development.

COMMENTS

APPLICATION SUBMISSION

The following reports/studies were submitted with the application:

- Context plan and statistics;
- Boundary and topographical surveys;
- Concept site plans and floor plans;

- Site elevations and sections;
- Landscape Plans;
- Arborist Report/Tree Preservation Plan;
- Parking Justification Study;
- Stormwater Management Report;
- Functional Servicing Report;
- Toronto Green Standard Checklist, and;
- Planning Rationale.

A Notification of Complete Application was issued on June 26, 2014.

Issues to be Resolved

The applicant is proposing a mixed-use building measuring 5-storeys in height with a total gross floor area of 540.3 square metres and an FSI of 1.7. The properties on Avenue Road north of Joicey Boulevard were looked at as part of the Avenue Study but were not included in the final guidelines.

As noted above, the property is located north of Joicey Boulevard. The Avenue Road Avenue Study recommended that properties located north of Joicey Boulevard, which is characterized by low-scale, residential with some lower scale commercial uses be limited to live/work units or wholly-residential uses. This is reflected in the zoning for this portion of Avenue Road passed in 2010, that zoned the subject property R7(16), as opposed to commercial.

The policies for the *Mixed Use Areas* designation of the Official Plan speak to compatibility with the surrounding neighbourhood. New development should provide transition between areas of different development intensity and be sensitive to its surrounding context.

The proposal will be reviewed to determine whether the proposal is appropriate within the context of the area. Other issues identified to date in the review of this application include:

- Compliance with the Avenue Road Avenue Study and implementing Zoning Bylaw and uses, which provides for lower-scale development along this portion of Avenue Road, due to houseform character and congestion concerns;
- The height and density of the proposed use;
- The appropriateness of introducing the proposed building type given the existing context of this mixed use area;
- Conformity with the environmental performance measures of the Toronto Green Standard;
- Accuracy of the information and dimensions on the proposed plans;
- Assessment of site servicing including stormwater management;
- Appropriate treatment of the building elevations and landscaping;
- Appropriateness for parkland dedication, and;

Staff report for action – Preliminary Report - 2088 Avenue Rd

• Traffic impact, parking, and loading assessment, including the feasibility of having minimal parking on site;

Additional issues may be identified through the review of the application, agency comments and the community consultation process.

CONTACT

Jason Brander, Planner Tel. No. 416-395-7124 Fax No. 416-395-7155 E-mail: jbrande@toronto.ca

SIGNATURE

Allen Appleby, Director Community Planning, North York District

ATTACHMENTS

Attachment 1:	Site Plan			
Attachment 2:	a.	North Elevation		
	b.	South Elevation		
	c.	East and West Elevations		
Attachment 3:	a.	North Cross Section		
	b.	South Cross Section		
Attachment 4:	Official Plan			
Attachment 5:	Zoning			
Attachment 6:	Application Data Sheet			



Attachment 1: Site Plan

2088 Avenue Road File # 14 163150 NNY 16 0Z NORTH ELEVATION Applicant's Submitted Drawing Not to Scale 07/02/2014 Elevations

Attachment 2a: North Elevation







Attachment 2c: East and West Elevations





Attachment 3b: South Cross Section



Attachment 4: Official Plan



Site Location
Neighbourhoods
Apartment Neighbourhoods

Parks & Open Space Areas

Other Open Space Areas

Mixed Use Areas

ods 🛛 🖉 🖉 Other Open Spa

File # 14 163150 NNY 16 OZ



Attachment 5: Zoning



C4 Mixed Use Commercial Zone

R3 One-Family Detached Dwelling Third Density Zone

R6 One-Family Detached Dwelling Sixth Density Zone

R7 One-Family Detached Dwelling Seventh Density Zone

RM4 Multiple-Family Dwellings Fourth Density Zone

NOTE: Numbers in Brackets Denote Exceptions to the Zoning Category

File # 14 163150 NNY 16 OZ

Not to Scale

Zoning By-law 7625 Extracted 07/02/2014

Attachment 6: Application Data Sheet

APPLICATION DATA SHEET

Application Type	Rezor	Rezoning		Application Number:			14 163150 NNY 16 OZ			
Details	Rezor	Rezoning, Standard		Application Date:			May 28, 2014			
Municipal Address		2088 AVENUE RD								
Location Description		PLAN 2647 S PT LOT 34 **GRID N1602								
Project Description		5-storey mixed use building consisting of approximately 153.63 square metre ground floor retail, 253.95 square metre office space and two residential units.								
Applicant:	Applicant: Agent:		Architect:				Owner:			
BRUTTO CONSU	LTING						VARESE HOLDINGS INC			
PLANNING CONTROLS										
Official Plan Designation:		Mixed Use Areas		Site Speci	fic Provision:	:				
Zoning:		R7 (16) and RD (f9.0;a275)		Historical	Status:					
Height Limit (m):		Site Plan Control Area:								
PROJECT INFORMATION										
Site Area (sq. m):		322.5		Height:	Storeys:		5			
Frontage (m):		34			Metres:		5			
Depth (m):		8.72								
Total Ground Floor Area (sq. m):		162	62			Total				
Total Residential GFA (sq. m):		132.76			Parking Sp	aces:	2			
Total Non-Residential GFA (sq. m): 407.		407.5	8	Loading Docks			0			
Total GFA (sq. m):		540.3	4							
Lot Coverage Ratio (%):		50.23								
Floor Space Index:		1.68								
DWELLING UNITS FLOOR AREA BREAKDOWN (upon project completion)										
Tenure Type:	Cond	С			A	Above	e Grade	Below Grade		
Rooms:	0		Residential G	GFA (sq. m):	1	132.76	5	0		
Bachelor: 2			Retail GFA (sq. m):		1	153.63		0		
1 Bedroom: 0			Office GFA (sq. m):		2	253.95		0		
2 Bedroom:	0		Industrial GF	A (sq. m):	C)		0		
3 + Bedroom:	0		Institutional/0	Other GFA (so	q. m): 0)		0		
Total Units:	2									
CONTACT:	PLANNER NAM	(E:	Jason Brande	er, Planner						
	TELEPHONE:		(416) 395-712	4						